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ACTION AF-01

INFO LOG-00 AMAD-01 CIAE-00 C-01 DODE-00 EUR-01 HA-09  
H-01 INRE-00 INR-01 L-03 ADS-00 NSAE-00 NSCE-00  
OMB-01 PA-01 PM-01 PRS-01 P-01 RP-10 SNP-01  
SP-01 SS-01 TRSE-00 T-01 USIE-00 /037W  
-----4AE196 161212Z /38

P 161207Z JUL 92  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC PRIORITY 1223  
INFO AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BUJUMBURA

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 02919

E.O. 12356:DECL: OADR  
TAGS: PREL, PGOV, RW, UG  
SUBJECT: GOR SEEKS US SUPPORT FOR NEXT STEPS IN PEACE  
PROCESS

REF: (A) KIGALI 2866, (B) KAMPALA 3729

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY. THE PRESIDENT'S CHEF DE CABINET CALLED AT  
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EMBASSY TO ASK FOR U.S. SUPPORT IN THE IMPLEMENTATION OF  
THE ARUSHA AGREEMENT. HE ASKED THAT WE URGE UGANDA TO  
PRESS THE RPF TO COMPLY, IMPRESS ON OUR VARIOUS  
INTERLOCUTORS THE IMPORTANCE OF NOT REOPENING THE  
PROTOCOL AGREEMENT FORMING THE MULTI-PARTY GOVERNMENT,  
AND CONTRIBUTE FINANCIALLY TO THE NEUTRAL MILITARY  
OBSERVER GROUP (GOMN). CHARGE AGREED TO THE IMPORTANCE  
OF THE TRUCE AND CEASEFIRE HOLDING, GOR UNITY AT THE  
FORTHCOMING POLITICAL NEGOTIATIONS, AND SUFFICIENT  
FINANCING FOR THE GOMN. SHE REITERATED THAT THE U.S. IS  
UNLIKELY TO HAVE FUNDS FOR THE GOMN. THE U.S. SHOULD

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TAKE THIS OPPORTUNITY TO REINFORCE A/S COHEN'S STRONG WORDS TO MUSEVENI, ENCOURAGE BOTH THE RPF AND THE GOR TO SEEK A POLITICAL SOLUTION WITHIN THE FRAMEWORK OF THE THE MULTI-PARTY TRANSITION GOVERNMENT, AND ENCOURAGE BELGIUM, FRANCE AND GERMANY TO REALIZE THEIR EARLIER COMMITMENTS TO FINANCING THE CEASE-FIRE OBSERVER GROUP. END SUMMARY.

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3. THE PRESIDENT'S CHEF DE CABINET, ENOCH RUHIGIRA, CALLED ON CHARGE 7/16 TO SEEK U.S. HELP IN IMPLEMENTATION OF THE ARUSHA AGREEMENTS. FIRST, HE SAID THE TRUCE MUST BE RESPECTED. IF THE TRUCE IS TREATED LIGHTLY, THEN THE CEASE-FIRE IS LIKELY TO BE TREATED LIGHTLY. RWANDA CANNOT AFFORD FOR THE CEASEFIRE TO FAIL. HE ASKED THAT THE U.S. URGE UGANDA TO PRESS THE RWANDAN PATRIOTIC FRONT (RPF) TO RESPECT THE TRUCE AND NOT TO EXPECT A MILITARY VICTORY. HE ALSO ASKED THAT WE AGAIN URGE UGANDA TO CEASE ALL AID TO THE RPF.

4. SECOND, RUHIGIRA SAID IMPLEMENTATION OF THE  
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PRINCIPLE TO BRING THE RPF INTO THE GOVERNMENT SHOULD NOT/NOT THROW INTO QUESTION THE DEMOCRATIC PROCESS IN RWANDA NOR THE PROGRESS ACHIEVED TO DATE. PUTTING INTO QUESTION THE MULTI-PARTY TRANSITION GOVERNMENT WHICH IS MAKING COMMITMENTS AT THE NEGOTIATING TABLE, OR THE PROTOCOL AGREEMENT ON WHICH THE GOVERNMENT IS BASED, COULD LEAD, RUHIGIRA WARNED, TO CIVIL WAR. WITHIN THE CONTEXT OF THE PROTOCOL AND THE GOVERNMENT'S PROGRAM, WHICH CALLS FOR THE GOVERNMENT TO END THE WAR, THE GOVERNMENT CAN DECIDE TO ENLARGE THE GOVERNMENT, RUHIGIRA ARGUED. THE ISSUE OF CHANGING THE CONSTITUTION, HOWEVER, SHOULD NOT BE REOPENED. IF THE PROTOCOL AMONG THE PARTIES IS PUT IN QUESTION, THEN THE DEMOCRATIZATION PROCESS RETURNS TO ZERO. RWANDA CANNOT AFFORD THIS. RUHIGIRA URGED THAT WE MAKE THESE POINTS IN OUR DISCUSSIONS WITH OTHER INTERLOCUTORS, IMPLYING BOTH WITH THE RPF AND WITH THE POLITICAL PARTIES IN RWANDA.

5. RUHIGIRA SAID THAT IT IS ALSO CRUCIAL THAT THE GOMN BE PUT IN PLACE QUICKLY. THIS, HE SAID, WILL REQUIRE A FINANCIAL COMMITMENT THAT MOST OF THE PARTICIPATING COUNTRIES CANNOT AFFORD. HE ASKED THAT THE U.S. HELP. IN RESPONSE TO A QUESTION, HE SAID THAT PRESIDENT

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HABYARIMANA, WHO LEFT 7/15 FOR AN OFFICIAL VISIT TO FRANCE AND BELGIUM, WOULD BE RAISING THIS ISSUE DURING HIS EUROPEAN TRIP. RUHIGIRA ADDED THAT HE BELIEVES EGYPT HAS BEEN SELECTED BY THE OAU AS THE FOURTH AFRICAN COUNTRY TO COMPRISE THE GOMN, ALONG WITH NIGERIA, SENEGAL, AND ZIMBABWE.

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6. THE CHARGE AGREED TO THE IMPORTANCE OF HAVING BOTH SIDES RESPECT THE TRUCE AS A CONFIDENCE-BUILDING MEASURE LEADING UP TO THE CEASEFIRE. SHE SAID THAT GOR UNITY GOING INTO THE POLITICAL TALKS WAS ABSOLUTELY ESSENTIAL, AND SUGGESTED THAT ENDORSEMENT OF THE GOR NEGOTIATING POSITION NOT ONLY BY THE GOVERNMENT MINISTERS BUT ALSO BY THE POLITICAL PARTIES THEMSELVES WOULD BE IMPORTANT TO GOR UNITY. SHE NOTED THAT THE U.S. WAS UNLIKELY TO

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C O N F I D E N T I A L SECTION 02 OF 02 KIGALI 02919

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SUBJECT: GOR SEEKS US SUPPORT FOR NEXT STEPS IN PEACE

HAVE FUNDS AVAILABLE TO FINANCE THE GOMN AND REMINDED  
RUHIGIRA THAT OUR OFFER OF TECHNICAL ASSISTANCE ON THE  
ISSUE OF INTEGRATION OF THE ARMIES AND DEMOBILIZATION  
WAS STILL ON THE TABLE.

COMMENT

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7. WE RECOMMEND THAT THE U.S. APPROACH BOTH MUSEVENI  
AND THE RPF IN KAMPALA TO IMPRESS UPON THEM THE  
IMPORTANCE THE U.S. ATTACHES TO THE SUCCESSFUL  
IMPLEMENTATION OF BOTH THE TEMPORARY TRUCE AND THE  
CEASEFIRE. DESPITE HIS INEVITABLE DISPLEASURE, MUSEVENI  
MIGHT BE REMINDED OF A/S COHEN'S LETTER LINKING  
DECREASES IN U.S. AID TO UGANDA TO U.S. EXPENDITURES FOR  
WAR-DISPLACED IN RWANDA, WHO NOW NUMBER 350,000. WE  
WOULD AT THE SAME TIME UNDERScore HERE IN KIGALI THE  
IMPORTANCE OF THE TRUCE AND CEASEFIRE HOLDING.

8. WE BELIEVE IT IS IMPORTANT TO ENCOURAGE POLITICAL  
PARTY LEADERS IN RWANDA AND THE RPF TO RETAIN THE  
PROTOCOL SIGNED BY THE FIVE PARTIES IN THE GOVERNMENT AS  
THE BASE OF THE TRANSITION GOVERNMENT. RUHIGIRA'S  
EXPLANATION THAT THE GOVERNMENT COULD BE ENLARGED  
WITHOUT REOPENING THE PROTOCOL AGREED TO BY THE PARTIES  
PARTICIPATING IN THE GOVERNMENT, APPEARS A SENSIBLE  
APPROACH. IT WOULD BE A SERIOUS SETBACK TO THE  
DEMOCRATIZATION PROCESS IN RWANDA IF THIS PROTOCOL,  
WHICH TOOK SIX MONTHS TO NEGOTIATE, WERE TO BE  
SCRAPPED. UNDER THE PROTOCOL, THE PARTIES AGREED NOT TO  
AMEND RWANDA'S CONSTITUTION BEFORE ELECTIONS ARE HELD.  
SHOULD THIS ISSUE BE REOPENED, AS THE RPF HAS INTIMATED,

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THE TALKS COULD REACH AN INSURMOUNTABLE IMPASSE.

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9. THE U.S. SHOULD STRESS WITH ITS EUROPEAN PARTNERS, FRANCE AND BELGIUM, AS WELL AS GERMANY, THE IMPORTANCE OF HAVING THE GOMN IN PLACE QUICKLY SO THAT THE

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CEASEFIRE DATE HAS NO REASON TO SLIP. LAST FALL, WHEN THERE WERE PLANS FOR A REVISED GOM WHICH NEVER MATERIALIZED, THESE THREE COUNTRIES WERE CHAMPING AT THE BIT FOR A BUDGET TO WHICH THEY COULD CONTRIBUTE. WE SHOULD ENCOURAGE THEM TO RESPOND WITH SIMILAR EAGERNESS THIS TIME.

10. THE FOREIGN MINISTER WILL BRIEF THE DIPLOMATIC CORPS ON THE ARUSHA TALKS AFTERNOON OF 7/16. HE TOLD CHARGE AT THE FRENCH NATIONAL DAY RECEPTION THAT HE GREATLY APPRECIATED THE SUPPORT OF THE U.S. OBSERVERS AT THE ARUSHA TALKS. WE WILL BE DISCUSSING WITH FRENCH AND BELGIAN COLLEAGUES THE LIKELIHOOD OF RAPID FUNDING FOR THE NEW GOMN. THE FRENCH MILITARY ATTACHE TOLD CHARGE THAT THE PROVISION IN THE ACCORD REQUIRING WITHDRAWAL OF FOREIGN TROOPS WOULD NOT APPLY TO THEM, AS ALL FRENCH TROOPS ARE IN RWANDA WITHIN THE CONTEXT OF A COOPERATION AGREEMENT. WE WILL ALSO BE EXPLORING THIS FURTHER. WE WILL ALSO BE SEEKING THE VIEWS OF THE POLITICAL PARTIES ON BRINGING THE RPF INTO THE POLITICAL PROCESS.

LEADER

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